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SUBJECT: ACTING SECY RUSH CONVERSATION WITH AMB YASUKAWA

1. JAPANESE AMB YASUKAWA CALLED ON ACTING SECY RUSH NOON NOV 9 FOR RUN DOWN ON VARIETY OF SUBJECTS LIKELY TO BE DISCUSSED BY SECY WITH JAPANESE LEADERS DURING TOKYO VISIT. YASUKAWA SCHEDULED DEPART FOR TOKYO MORNING NOV 11.

2. RELEASE BY GOJ OF TEXT OF ARAB-ISRAELI AGREEMENT - ACTING SECY SAID IT MOST UNFORTUNATE AND EMBARRASSING THAT GOJ HAD RELEASED TEXT OF AGREEMENT, EVEN UNDER EMBARGO WELL IN ADVANCE OF SCHEDULED PRESIDENTIAL ANNOUNCEMENT. YASUKAWA AGREED INCIDENT WAS UNFORTUNATE BUT HAD NO EXPLANATION TO OFFER.

3. ARAB-ISRAELI AGREEMENT - IN RESPONSE YASUKAWA'S REQUEST FOR INFORMATION REGARDING NEGOTIATING HISTORY, ACTING SECY SAID THAT SECY'S TALKS IN WASHINGTON WITH EGYPTIAN FONMIN AND PRIMIN MEIR HAD CLARIFIED THE ESSENTIAL ISSUES,
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MAKING POSSIBLE THE ULTIMATE AGREEMENT. FIRST AGREEMENT WAS REACHED ONLY AFTER SECY HAD BEEN ABLE TO CLEAR UP EGYPTIAN MISUNDERSTANDINGS AND CONCERNS WITH PRESIDENT SADAT IN CAIRO AND ASST SECY SISCO HAD SATISFIED CONCERNS

OF ISRAELI LEADERSHIP DURING HIS VISIT TO ISRAEL. FACT THAT ISRAELIS KNEW THAT EGYPTIANS HAD ALREADY AGREED TO PROPOSED SETTLEMENT WITH SECY WAS IMPORTANT FACTOR IN BRINGING ISRAELIS ALONG.

4. ACTING SECY SAID ISRAELI INSISTENCE ON CONTROL OF ROAD TO SUEZ HAD BEEN ONE MAJOR OBSTACLE. COMPROMISE REACHED THROUGH SECY'S AND SISCO'S EFFORTS PERMITS SUPPLY OF CITY OF SUEZ AND EGYPTIAN THIRD ARMY WITH NON-MILITARY NECESSITIES WHILE GIVING UN CONTROL OF CHECKPOINTS WITH ISRAELIS PARTICIPATING AT LAST CHECKPOINT.

5. EGYPTIAN UNWILLINGNESS TO CONSIDER POW EXCHANGE UNTIL ISRAELIS HAD OPENED ROAD, AND WITHDRAWN FORCES TO OCT 22 POSITIONS HAD BEEN SECOND MAJOR OBSTACLE. EGYPTIANS ARE NOW WILLING TO EXCHANGE PRISONERS ON BASIS PLACING CHECKPOINTS UNDER UN CONTROL AS DESCRIBED IN PARA 4 ABOVE WITH RESUPPLY OF 3RD ARMY AND CITY OF SUEZ ASSURED.

6. ACTING SEC SAID SOVS HAD NOT PLAYED ACTIVE ROLE IN ACHIEVING THIS AGREEMENT, AND POINTED OUT THAT ONLY USG IN POSITION TO TALK TO BOTH PARTIES. ISRAELIS WOULD NOT TALK TO SOVIETS AND OBVIOUSLY USG COULD NOT APPROACH ARABS THROUGH SOVIETS. USG HAD, HOWEVER, KEPT LINES OF COMMUNICATION TO MOSCOW OPEN AND HAD KEPT SOVIET GOVERNMENT FULLY INFORMED. PROBLEMS WHICH CAUSED US TO ALERT OUR FORCES COULD HAVE BEEN MORE SERIOUS HAD WE NOT HAD OPEN LINES OF COMMUNICATION THROUGH WHICH TO CLEAR THEM UP.

7. ARAB PRESSURES ON JAPANESE - YASUKAWA SAID GOJ REMAINS UNDER STRONG PRESSURE FROM ARABS, SOME OF WHOM GO SO FAR AS TO INSIST GOJ SEVER RELATIONS WITH ISRAEL. THIS JAPAN CANNOT DO. HE ASSURED ACTING SECY THAT CHIEF CABINET SECY'S STATEMENT ON JAPANESE POSITION, WHICH HAD BEEN MISINTERPRETED BY PRESS TO REFLECT VIEW THAT JAPAN ADOPTING NEW PRO-ARAB STANCE, HAD NOT IN FACT GONE BEYOND EARLIER GOJ POSITION THAT JAPAN COULD NOT SUPPORT ARAB
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POSITION THAT ISRAELIS MUST WITHDRAW FORCES FROM OCCUPIED TERRITORY PRIOR TO NEGOTIATIONS. JAPAN'S POSITION REMAINS THAT PARTIES SHOULD ABIDE BY CEASEFIRE, BUT JAPAN REGARDS UN RESOLUTION 242 AS COMPLETE PACKAGE. NEVERTHELESS ARAB PRESSURE HAS MADE DOMESTIC POSITION OF GOJ "RATHER SHAKY". GOJ WILL LIVE UP TO SECY'S REQUEST TO AWAIT HIS DISCUSSIONS WITH GOJ BEFORE TAKING ANY FURTHER ACTION.

8. ACTING SECY AGREED THIS VERY IMPORTANT AND THAT SECY WILL BE PREPARED FOR FULL DISCUSSION WITH JAPANESE WHEN HE REACHES TOKYO. HE ADDED IT CLEAR THAT UNLESS NATIONS WHICH ARE TARGETS OF ARAB PRESSURE MAINTAIN SOLID FRONT, POSITION OF BOTH JAPANESE AND EUROPEANS WILL BECOME MUCH

WORSE. WITHOUT UNITED FRONT, WE WOULD FIND OURSELVES IN INTOLERABLE POSITION WHEREBY ARABS CAN USE OIL TO RUN OUR FOREIGN POLICY AND THAT OF OTHER OIL CONSUMING COUNTRIES.

9. IN RESPONSE YASUKAWA'S QUERY, ACTING SECY SAID THAT, SO FAR AS HE KNEW, SECY HAD NOT DISCUSSED LIFTING OF OIL PRODUCTION CUTBACKS WITH SADAT (EGYPTIANS REALLY NOT DIRECTLY INVOLVED) AND HE NOT YET INFORMED OF RESULTS OF ANY DISCUSSION SECY MAY HAVE HAD ON THIS SUBJECT WITH KING FAISAL.

10. YASUKAWA SAID HE INSTRUCTED INFORM USG THAT GOJ PRIMARILY CONCERNED WITH EVENTUAL SETTLEMENT ARAB-ISRAELI DISPUTE AND OIL PROBLEM, AND MAY OFFER SOME IDEAS OF ITS OWN DURING SECY'S VISIT TOKYO. HE EXPRESSED HOPE SECY WOULD BE PREPARED ALSO DISCUSS HIS OWN IDEAS WITH JAPANESE LEADERS.

11. KOREA - YASUKAWA SAID KOREAN QUESTION WOULD BE ON TOKYO AGENDA AND ASKED ABOUT RESULTS OF US-PRC MEETING ON KOREA IN NEW YORK NOV 8. ACTING SECY RESPONDED THAT DISCUSSION HAD BEEN PRIMARILY ABOUT ADVISABILITY OF DISSOLUTION OF UNCURK WITH OTHER ISSUES TO BE HELD IN ABEYANCE.

12. CAMBODIA - NOTING THAT SOVIETS HAVE CHANGED THEIR POSITION TO SUPPORT REPRESENTATION OF SIHANOUK IN CAMBODIAN UN MEMBERSHIP ISSUE, YASUKAWA SAID GOJ NOW
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PESSIMISTIC ABOUT RESULTS IF MEMBERSHIP ISSUE COMES TO VOTE. THERE SOME INDICATIONS, HOWEVER, THAT SIHANOUK SUPPORTERS NO LONGER INTERESTED IN EARLY ACTION AND THERE APPARENTLY SOME CHANCE THAT ISSUE WILL NO COME TO VOTE.

13. ACTING SECY RESPONDED THAT WE FEEL THAT LON NOL GOVT WOULD WIN IF MATTER VOTED ON AND THAT IT WOULD BE INTOLERABLE TO PERMIT UN MEMBERSHIP FOR SIHANOUK. HE NOTED THAT OTHER SIDE IS DIVIDED ON ISSUE AND THAT SIHANOUK IS NOW PESSIMISTIC ABOUT ABILITY OF INSURGENTS TO OVERTHROW LON NOL GOVT AND UNHAPPY ABOUT LACK OF SUPPLIES FROM HANOI AND FACT THAT HE NOT REGARDED BY INSURGENTS AS THEIR LEADER BUT INSTEAD AS SOME SORT OF INTERMEDIARY. HE EXPRESSED THE HOPE THAT JAPAN WOULD STRONGLY BACK LON NOL IN THE UN.

14. YASUKAWA SAID OUTCOME OF UN VOTE MIGHT AFFECT JAPANESE ATTITUDES TOWARD ESF. JAPANESE CONTRIBUTED DOLS 5 MILLION LAST YEAR AND DOLS 7 MILLION THIS YEAR BUT IF LON NOL DEFEATED AT UN, OTHER NATIONS SUCH AS AUSTRALIA, NZ, UK AND MALAYSIA WILL SHY AWAY FROM ESF PARTICIPATION. THIS WOULD PUT GOJ IN VERY DIFFICULT POSITION. ACTING SECY

RESPONDED THAT LON NOL PROBABLY WILL RETAIN UN MEMBERSHIP
AND THUS ESF ISSUE PROBABLY WILL NOT ARISE. THEREFORE ESF
ISSUE MAY BE DEFERRED UNTIL OUTCOME OF MEMBERSHIP ISSUE

BECOMES CLEARER. ACTING SECRETARY EXPRESSED HOPE THAT
JAPANESE POSITION WOULD REMAIN FIRM. RUSH

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